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- J. WE MUCH APPRECIATE COMMENTS IN REF. FOLLOWING IS TEXT.

 OF INTERAGENCY MEMO ON "LIKELY POLITICAL DEVELOPMENTS IN VIETNAM".

 THIS RAN IN THE PDB, THE NID, AND THE NIB ON THURSDAY, 3 APRIL.Y

 BEGIN TEXT:4
- THE POLITICAL VIABILITY OF THE PRESENT GOVERNMENT IN SOUTH VIETNAM HAS RESTED HEAVILY ON STRONG US SUPPORT OF PRESIDENT THIEU AND HIS EFFECTIVE RESISTANCE TO A COMMUNIST TAKEOVER. TO MOST VIETNAMESE, THESE CONDITIONS NO LONGER EXIST. AS A RESULT WE BELIEVE THAT MAJOR POLITICAL CHANGES WILL OCCUR IN COMBING WEEKS AND MAY BE IMMINENT; THESE CHANGES WOULD EVENTUALLY LEAD TO A SETTLEMENT ON COMMUNIST TERMS. IF THE SOUTH VIETNAMESE MILITARY SITUATION IS NOT STABILIZED, HOWEVER, SAIGON MAY COLLAPSE MILITARILY BEFORE ARRANGEMENTS TO REPLACE THIEU OR TO ATTEMPT NEGOTIATIONS CAN MATERIALIZE.
 - 2. THIEU'S PRESTIGE HAS BEEN IRREPARABLY DAMAGED BY THE

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MILITARY DEBACLE IN THE NORTHERN HALF OF THE COUNTRY AND HIS

EFFECTIVENESS UNDERMINED BY A GROWING SENSE OF INEVITABLE COM
MUNIST VICTORY. DECISIVE AND VISIBLE LEADERSHIP IS NEEDED, BUT

THIEU APPEARS ISOLATED FROM HIS OWN GOVERNMENT AND INCREASINGLY.

SUSPICIOUS OF THE LOYALTY OF HIS SENIOR COMMANDERS. FOR EXAMPLE,

HE HAS PLACED MILITARY REGION (MR) 3 COMMANDER GENERAL TOAN

UNDER SURVEILLANCE SINCE A MEETING LAST WEEKEND BETWEEN TOAN AND

GENERAL WEYAND.

- 3. THEMBIEU'S SUSMEPICIONS ARE UNDERSTANDABLE; CRITICISM
 OF THE PRESIDENT IS MOUNTING WITHIN THE MILITARY ESTABLISHMENT.4
 - -- THE CHAIRMAN OF THE JOINT GENERAL STAFF, GENERAL
 VIEN, REPORTEDLY IS AGITATING IN SENIBOR MILITARY
 CIRCLES FOR THIEU'S REMOVAL.4
 - --- CLOSE ASSOCIATES OF THE PRESIDENT, SUCH AS HIS

 SPECIAL ASSISTANT FOR MILITARY AND SECURITY AFFAIRS,

 GENERAL QUANG, APPEAR DEEPLY PESSIMISTIC OVER THIEU'S

 ABILITY TO REMAIN IN POWER.4
 - -- GENERAL TRUONG, THE MR # COMMANDER, IS BITTER OVER

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- WITHIN THE MILITARY TO REPLACE THIEU. THE MOST IMPORTANT POINT.

 IN THE PRESIDENT'S FAVOR IS THE ABSENCE OF ANY RIVAL STRONG

 ENOUGH TO OUST THE PRESIDENT AND WILLING TO STEP INTO HIS POSITION.

 BUT GIVEN THE DISSATISFACTION THAT NOW EXISTS WITHIN THE MEILITARY.

 A MOVE TO FORCE THIEU'S RESIGNATION OR OUSTER BY AN INDIVIDUAL OR

 GROUP OF MILITARY OFFICERS COULD OCCUR AT ANY TIME. THE LIKELIHOOD

 OF SUCH A MOVE WILL INCREASE THE LONGER POLITICAL INDECISION.

 CONTINUEDES AND MILITARY DETERIORATION IS UNARRESTED.Y
- TION ON A SUCCESSOR TO THIEU. FORMER SOUTH VIETNAMESE LEADERS,
 SUCH AS NGUYEN CAO KY, DUONG VAN "BIG" MINH, OR FORMER PREMIER

 PHAM HUY QUAT, BEDO NOT COMMAND ENOUGH SUPPORT TO SERVE AS A BEE

 RALLYING POINT. MODERATE NATIONALISTS -- SUCH AS LABOR LEADER

 TRAN QUOC BUU, SENATOR TRAN VAN LAM, AND DEPUTY PRIME MINISTER

 PHAM QUANG DAN -- WHO HAVE CONTINUED TO SUPPORT THIEU WHILE MAIN-

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TAINING A DEGREE OF INDEPENDENCE, PROBABLY HOPE THAT A NEW MILITARY SUCCESSOR GOVERNMENT WOULD HABVE A PLACE FOR THEM. BUT THEY ARE NOT LIKELY TO BE PRIME MOVERS IN ANY IMMEDIATE CHANGE OF POLITICAL LEADERSHIP IN SAIGON. THE MORE RADICAL OPPOSITION LEADERS SUCH . AS THE AN QUANG BUDDHISTS' THICH TRI QUANG AND THE MILITANT CATHOLIC PRIEST FATERHER THANH COULD PRECIPITATE AN EARLY MILITARY MOVE IF THEY TAKE TO THE STREETS IN ALL-OUT OPPOSITION TO THIEU.

L. THIEU'S DEPARTURE WOULD NOT IN ITSELF NECESSARILY

LEAD TO AN IMMEDIATE UNRAVELING OF SOUTH VIETNAMESE MORALE AND WILL

TO RESIST. A NEW MILITARY PLEADERSHIP, PERHAPS WITH SOME INFUSION

OF CIVILIAN OPPOSITION ELEMENTS TO BROADEN ITS BASE, MIGHT MAKE

AT LEAST TEMPORARY HEADWAY IN SHORING UP PUBLIC CONFIDENCE AND

RALLYING THE SOUTH VIETNAMESE ARMED FORCES. BUT IN OUR JUDGMENT,

SUCH A CHANGE OF LEADERSHIP AT THIS TIME COULD NOT REVERSE THE

FUNDAMENTAL POLITICAL AND MILITARY TRENDS NOW RUNNING AGAINST

SAIGON. EVEN IF THE SOUTH VIETNAMESE ARE SUCCESSFUL IN RALLYING

THEIR FORCES AND CONSOLIDATING THEIR IMMEDIATE MILITARY POSITION,

THE RESPITE WILL BE BRIEF BECAUSE HANOI NOW IS DEPLOYING OVER
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WHELEMING MILITARY FORCE FOR A COUP DE GRACE.Y

- GIVEN THIS SITUATION, DEFEATIST SENTIMENT IN SOUTH VIETNAM IS BOUND TO SNOWBALL. THIS PROCESS IS ALREADY WELL UNDER-WAY AS REFUGEES AND NEEWS OF SUCCESSIVE MILITARY REVERSES TRICKLE. SOUTH. AS A CONSENSUS BEGINS TO EMERGE IN SAIGON THAT COMMUNIST VICTORY IS IN SIGHT, THERE SHOULD BE NO SHMORTAGE OF INDIVIDUALS EAGER TO PROTECT THEIR PMERSONAL INTERESTS OR THEIR VARIOUS POLITICAL AND RELIGIOUS GROUPS AS BEST THEY CAN BY PARTICIPARTING IN A SETTLEMENT ON COMMUNIST TERMS. IN TIME, WE BELIEVE MOUNTING DEMORALIZATION WILL LEAD TO MILITARY ACQUIESENCE IN THE FORMATION OF ANOTHER GOVERNMENT PREPARED TO SEEK AND ACCEPT THE BEST TERMS IT CAN OBTAIN FROM THE COMMUNISTS. IN THE EVENT OF A RAPID SOUTH VIETNAMESE MILITARY COLLAPSE, HOWEVER, EVEN THE POSSIBILITY OF A TRANSITIONAL NON-COMMUNIST ADMINISTRATION WOULD DISAPPEREAR. 4
- ONE BY-PRODUCET OF THE DEMORALIZATION PROCESS NOW UNDERWAY HAS BEEN A RISING LEVEL OF ANTI-AMERICAN FEELING. **ZU-ITMA** FEELING ALREADY APPEARS TO BE RUNNING HIGH AMONG THE MILITARY UNITS AND REFUGEES MESCAPING FROM THE NORTH. AS HOPE FOR MORE US DATE:

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ASSISTANCE FADES, PRESIDENT THIEU OR ANY SUCCESSOR WOULD HAVE
LITTLE REASON TO RESIST THE TEMPTATION TO POINT TO US RESPONSIBILITY
FOR THE PRESENT SITUATION.Y

THE COMMUNIST VIEWY

RAPIDITY OF THE SOUTH VIETNAMESE MILITARY COLLAPSE. THE TONE OF ITS PROPAGANDA AND THE SPEED WITH WHICH IT HAS REDEPLOYED ITS FORCES TO TAKE ADVANTAGE OF THE SOUTH VIETNAMESE RETREAT. HOWEVER. MAKE IT APPARENT THAT HANOI NOW SEES VICTORY AS CERTAIN. INDEED. HANOI IS CONTINUING TO MOVE ADDITIONAL ELEMENTS OF ITS STRATEGIC RESERVE TO THE SOUTH. Y

THE POSSIBILITY OF A

FINAL PSYCHOLOGICAL AND POLITICAL COLLAPSE IN THE SOUTH WOULD ALLOW

IT TO REALIZE ITS FINAL OBJECTIVES WITHOUT THE COST OF A MAJOR

ASSAULT AGAINST SAIGON. THE COMMUNISTS ARE OFFERING AMNESTY TO

SOUTH VIETNAMESE MILITARY AND GOVERNMENT PERSONNEL WHO JOINE THE

"REVOLUTIONARY ENSIDE". AND IN AN OBVIOUS EFFORT TO ENCOURAGE

POLITICAL UPHEAVAL IN SAIGON, THE COMMUNISTS HANVE BEEN EMPHASIZING

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THEIR WILLINGNESS TO REOPEN NEGOTIATIONS. HANOI IS INDICATING,
HOWEVER, THAT THE COST OF PEACE WILL BE HIGH -- THEBIEU MUST BE
REMOVED AND A NEW SOUTH VIETENAMESE GOVERNMENT FOREMED THAT IS
PREPARED TO ACCEPT "NATIONAL CONCORD AND STRICT APPLICATION OF .
THE PARIS AGREEMENT" BEFORE NEBEREROTIATIONS CAN BEGIN. FURTHERMORE, COMMUNIST STATEMENTS MAKE NO MENTION OF THE COALITION GOVERNMENT ENVISIONED BY THE PARIS AGREEMENT, BUT ONLY DECLARE THAT NEW
NEGOTIATIONS WOULD RESULT "IN THE SPEEDY SETTLEMENT OF THE MAFFAIRS
OF SOUTH VIETNAM."

THIS TERSE OFFER REFLECTS THE RADICALLY ALTEREND

STRATEGIC SITUATION IN VIETNAM. HANOI NO LONGER SEES THE NEED FOR

A LENGTHY INTERMEDIATE STAGE OF NEGOTIATIONS AND COALITION RULE

IN THE SOUTH PRIOR TO THE ACHIEVEMENT OF ITS BASIC OBJECTIVE -
THE UNIFICATION OF VIETNAM UNDER COMMUNIST RULE. ALTHOUGH NORTH

VIETNAMESE STRATEGY PROBABLY STILL INVOLVES THE ESTABLISHMENT OF

A TRANSITIONAL SOUTHERN GOVERNMENT, PERHAPS WITH TOKEN PARTICIPATION

BY NEUTRALIST "THIRD FORCE" ELEMENTS, IT SEEMS FAIRLY CLEAR THAT

HANOI IS NOWW INTERESTED IN PROVIDING ONLY THE MEREST FIG LEAF NO

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FOR A NORTH VIETNAMESE TAKEOVER IN THE SOUTH.Y

IN THE EVENT OF SUCH AN ARRANGEMENT, THERE WOULD 15. UNDOUBTEDLY BE A FAIRLY WINDESPREAD ELIMINATION OF KEY GVN AND RVNAF PERSONNEL, PARTICULARLY THOSE WHO HAD BEEN CLOSELY ASSOCIATED WITH THE US. IN ADDITION, MANY THOUSANDS OF OTHERS WOULD BE KILLED, EITHER BY CONSCIOUS COMMUNIST POLICY OR BY THE ACTION OF ZEALOUS LOCAL COMMUNIST COMMANDERS AND TROOPS. THIS PROSPECT WOULD GENERATE MASSIVE EFFORTS TO ESCAPE VIETNAM, INVOLVING HUNDREDS OF THOUSANDS OF PEOPLE. NONETHELESS, THE COMMUNISTS WOULD BE FACED WITH THE MASSIVE PROBLEMS OF TRYING TO REESTABLISH ORDER OUT OF CHAOS AND PANIC, AND THEY WOULD PROBABLY KEEP SOME FUNCTIONARIES IN PLACE FOR THE TASK-Y

2UOIVBO ZAH HTUOZ 3HT NI 3JBAT3MIT GJAJTNOHZ Z'IONAH . L IMPLICATIONS FOR THE ROLE OF THE VIET CONG'S PROVISIONAL REVOLUTIONARY GOVERNMENT. WE BELIEVE THAT THERE HAS BEEN A BASIC DOWNGRADING OF THE PRG IN NORTH VIETNAMESE THINKING. THE NORTH VIETNAMESE WILL SOON HAVE LITTLE INCENTIVE TO MAINTAIN THE PRG AS A SEPARATE POLITICAL ENTITY - Y

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14. WE BELIEVE HANOI INTENDS TO PUSH ITS MILITARY ADVANTAGE FORCEFULLY, BUT WE ARE UNSURE AS TO THE EXACT TIMING. WE EXPECT SHARP COMMUNIST ATTACKS IN THE PROVINCES AROUND SAIGON AND IN THE DELTA IN THE NEXT FEW WEEKS AND BELIEVE THAT THE COMMUNISTS INTEND TO MAINTAIN OR ESCALATE MILITARY PRESSURE. BEBLIEVE THAT IN A MEATTER OF MONTHS, IF NOT WEEKS, SAIGON WILL COLLAPSE MILITARILY OR A GOVERNMENT WILL BE INSTALLED THAT WILL AGREE TO A SETTLEMENT ON COMMUNIST TERMS. EZ IMPDET.A

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